

1 **Development and demonstration of a modeling framework for exploring the emission**
2 **impacts of alternative future scenarios**

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23 **ABSTRACT.** This article presents an approach for creating anthropogenic emission scenarios
24 that can be used to simulate future regional air quality. The approach focuses on energy
25 production and use since these are principal sources of air pollutants. We use the MARKAL
26 model to characterize alternative realizations of the U.S. energy system through 2050. Emission
27 growth factors are calculated for major energy system categories using MARKAL, while growth
28 factors from non-energy sectors are based on economic and population projections. The
29 SMOKE model uses these factors to grow a base-year 2002 inventory to any year through 2050.
30 The approach is demonstrated for two emissions scenarios. Scenario 1 extends current
31 regulations through 2050, while Scenario 2 applies a hypothetical policy that limits carbon
32 dioxide (CO₂) emissions from the energy system. Both scenarios show significant reductions in
33 air pollutant emissions through time. These reductions are more pronounced in Scenario 2,
34 where the CO₂ policy results in the adoption of technologies with lower emissions of both CO₂
35 and traditional air pollutants. The methodology is being refined and is expected to play an
36 important role in investigations of linkages among emission drivers, climate and air quality by
37 the U.S. EPA and others.

38

39 **1 Introduction and Objectives**

40 Anthropogenic emissions (including greenhouse gases or GHGs) are responsible for many
41 current air quality problems, including photochemical smog, acid rain, and regional haze. Many
42 of these emissions also contribute to climate change (Pachauri and Reisinger, 2007), which is
43 associated with temperature increases, changes in precipitation patterns, water supply issues,
44 reduced air quality, introduction of new disease vectors, and sea level rise (Peary et al, 2007).
45 To address long-term air quality and climate concerns, decision-makers need to be able to

46 anticipate future emissions and their impacts, as well as to develop and evaluate candidate
47 management strategies.

48

49 The uncertainty inherent in projecting emissions decades into the future provides
50 complications. Uncertain variables include population growth and migration, economic growth
51 and transformation, energy resource supplies, climate change, land use change, technology
52 change, future policy directions, and human behavior. One approach for projecting emissions is
53 to combine best guesses about these many drivers, developing a single projection (Woo et al.,
54 2008). Scenario analysis differs by developing of a range of very different, yet plausible,
55 alternative futures (Schwartz, 1996). Using scenario analysis, future emissions and air quality
56 can be evaluated over a wide range of demographic, economic, technological, regulatory and
57 economic possibilities.

58

59 The U.S. EPA is developing scenario-based approaches for supporting climate and air
60 quality decision-making. A central component of this effort is the implementation of an
61 integrated modeling framework. The framework includes models that characterize global
62 circulation patterns, regional meteorology, economic growth, land use changes, the energy
63 system, and air quality. Parts of this framework were demonstrated in previous work that
64 examined climate change impacts on air quality, independent of changes in anthropogenic
65 emissions (U.S. EPA, 2009). The results suggested that climate change, under the modeled
66 assumptions, could lead to a 20% increase in biogenic emissions and up to a 5 ppb increase in
67 surface-level ozone (Nolte et al., 2008). For the next phase of that work, alternative emission
68 scenarios through 2050 are being developed and the resulting air quality impacts will be

69 evaluated. The results are expected to improve our understanding of the linkages and important
70 relationships among emissions, climate, and air quality.

71
72 The mechanism by which these scenarios are translated into future emissions is a critical
73 component in the evaluation of alternative emissions scenarios. The purpose of this paper is to
74 describe a methodology for this translation. The methodology is demonstrated for two
75 illustrative scenarios. Both national and regional emissions responses to the scenario
76 assumptions are explored. Refinements to the methodology are ongoing, and short- and long-
77 term improvements are discussed at the end of the paper.

78

79 **2 General Methodology**

80

81 The energy system is a major source of air pollutant emissions. Energy-related sources in 2005
82 contributed approximately 94% of anthropogenic CO₂, 95% of anthropogenic nitrogen oxides
83 (NO_x), 92% of anthropogenic sulfur dioxide (SO₂), and 10% of anthropogenic PM emissions of
84 less than 10 μm in diameter (PM₁₀) (U.S. EPA, 2009a; U.S. EPA, 2010).

85

86 The MARKet ALlocation (MARKAL) model (Fishbone and Abilock, 1981; Rafaj et al,
87 2005) is an energy system optimization model. MARKAL represents energy supplies and
88 demands over a time horizon, as well as current and anticipated technologies for meeting those
89 demands. MARKAL optimizes investments in technologies and fuels over time, apportioning
90 market share such that energy system costs are minimized and modeled constraints are met. By
91 modifying model inputs or introducing constraints to represent a particular scenario, MARKAL

92 can provide an estimate of the resulting impacts on technologies, fuels, and air pollutant
93 emissions.

94

95 To analyze a particular energy system with MARKAL, a database that represents that system
96 must be developed. The U.S. EPA has developed MARKAL databases that represent the U.S.
97 energy system at the national and regional levels (U.S. EPA, 2006). Both databases cover the
98 period 2000 through 2050 in five-year increments and represent the following sectors: resource
99 supply, electricity production, residential, commercial, industrial and transportation.

100 Characterizations of current and future energy demands, resource supplies, and technologies
101 within the databases were developed primarily from the Energy Information Agency's 2006
102 Annual Energy Outlook (AEO06) report, extrapolated to 2050 (U.S. DOE, 2006; U.S. DOE,
103 2009). Additional sources of information include the EPA's AP-42 emission factors (U.S. EPA,
104 1995), the Integrated Planning Model (IPM) (U.S. EPA, 2010c), and Argonne National
105 Laboratory's Greenhouse Gas, Regulated Emissions, and Energy Use in Transportation
106 (GREET) model (Burnham et al, 2006).

107

108 The level of technological detail within the EPA MARKAL databases differs by sector,
109 depending on data availability and importance with respect to emissions and energy use. Data
110 sources used to allocate effort include the U.S. EPA's Greenhouse Gas Inventory (U.S. EPA,
111 2009a), the U.S. EPA National Emission Inventory (NEI) (U.S. EPA, 2010), and the AEO06.
112 Based on an analysis of these data sources, the electricity production and light duty
113 transportation sectors have the highest level of specificity within MARKAL. In 2002, these two
114 sectors together accounted for approximately 62% of U.S. anthropogenic CO₂ emissions and

115 53% of anthropogenic NO_x emissions. We also have included considerable technological detail
116 within the residential and commercial sectors of MARKAL. These sectors use large quantities
117 of electricity, thus influencing emissions from the electric sector. The industrial sector is also a
118 major user of electricity and accounts for approximately 15% of U.S. anthropogenic CO₂
119 emissions through fuel combustion. Detailed information about industry-specific energy use and
120 technologies is not readily available, however, limiting how that sector has been represented.
121 Specification of heavy duty vehicle, air, shipping, and rail technologies also is currently limited
122 within the database. In 2002, these sectors together accounted for only 12% of transportation
123 CO₂ emissions, but 32% of transportation NO_x emissions. Development of the EPA MARKAL
124 databases is ongoing, and these transportation categories are currently receiving additional
125 attention.

126
127 Running MARKAL for a particular scenario using the national database requires only 1 to 5
128 minutes, depending on the options that are selected. The regional model, which represents the
129 U.S. at the Census Division resolution, requires 20 to 45 minutes. A map showing the nine
130 MARKAL regions is shown in Figure 1. Regionalization allows consideration of fuel
131 transportation costs and regional differences in energy supplies, demands, and technology
132 performance. Outputs, including technologies, fuel use, and emissions, are generated at the
133 regional level. The EPA's nine-region MARKAL database was selected for this work because of
134 this regional differentiation.

135
136 An approach was developed for converting MARKAL's regional emissions projections into
137 state-level, Source Classification Code (SCC)-based emissions growth factors (U.S. EPA,

138 2010d). These factors can be used within the Sparse Matrix Operator Kernel Emission
139 (SMOKE) model (Houyoux and Adelman, 2001) to grow a base-year inventory to a future year.
140 SCCs represent specific types of emission sources within the NEI. Point sources are represented
141 by 8-digit SCCs. Area and mobile sources are represented by 10-digit SCCs. The digits provide
142 more specificity from left to right. For example, the code 10100201 represents a utility sector,
143 wet-bottom boiler that burns bituminous coal. The left most digit, “1,” refers to external
144 combustion. The next two digits specify the industry, with “01” representing electric utilities.
145 The following three digits represent the fuel, with “002” being bituminous or sub-bituminous
146 coal. The last two digits specify the type of process, a wet bottom boiler. If a set of digits within
147 the code is replaced by zeros, those zeros are interpreted as a wildcard. For example, the code
148 10000000 refers to all external combustion point sources, regardless of industry.

149

150 The portion of the approach related to energy system emissions consists of the following
151 steps, which are repeated for each pollutant (NO_x, SO₂, and PM₁₀) and region:

152

153 1. Emissions are summed for each MARKAL emission category and time period.

154

155 2. The summed MARKAL emissions are allocated to the matching SCCs using the
156 crosswalk provided in Table 1. SCC codes for point sources are aggregated to the 3-digit
157 level, area sources to the 4-digit level, and mobile sources to the 7-digit level. The rationale
158 for the degree of aggregation in each sector is provided later in this section. Since the SCC
159 codes are generally more specific than the MARKAL codes, there are several one-to-many

160 mappings. The entire summed MARKAL emissions for each category are allocated to each
161 of the more detailed matching SCCs.

162

163 3. For each SCC, multiplicative emission growth factors are calculated by dividing the
164 future-year value by the base-year value.

165

166 4. The resulting SCC-, pollutant- and region-specific growth factors are applied to each state
167 within the region.

168

169 5. After repeating the procedure for each pollutant and region, the resulting emission growth
170 factors are placed in a SMOKE growth and control factor file using the standard SMOKE
171 growth packet format (CMAS, 2009).

172

173 Since MARKAL does not include full coverage of energy sector pollutant species, growth
174 factors for CO₂, PM₁₀ and NO_x are used as surrogates for other species. For example, energy
175 system carbon monoxide (CO), volatile organic compounds (VOC), and ammonia (NH₃) are
176 assumed to grow at the same rate as CO₂. Growth factors for PM₁₀ are applied to PM of 2.5 μm
177 or less (PM_{2.5}). For mobile sources, NO_x growth factors are used for CO, VOC and NH₃
178 emissions. Ongoing efforts to expand pollutant coverage within the MARKAL database will
179 reduce the need for such surrogates.

180

181 Industrial process-related emissions are not modeled within MARKAL. National-scale
182 growth rates for these emissions are generated from industry-specific growth projections

183 produced by the EPA's Economic Model for Environmental Policy Analysis (EMPAX) (RTI
184 International, 2008). Similarly, MARKAL also does not model non-combustion emissions from
185 the residential and commercial sectors. Growth factors for these emissions are linked to county-
186 level population growth projections. While there are alternative sources for such projections, we
187 have used the Integrated Climate and Land Use Scenarios (ICLUS) model (U.S. EPA, 2009b).
188 The resulting economic- and population-based growth factors are matched to SCCs and are
189 inserted into the SMOKE growth and control factor file.

190

191 SMOKE carries out the following steps: the base-year inventory is grown to the future
192 using the multiplicative factors within the growth and control file; NO_x, PM, and VOC
193 emissions are disaggregated into their constituent chemical species using a library of SCC-
194 specific chemical speciation profiles; emissions are spatially and temporally allocated into a
195 three-dimensional modeling grid using spatial surrogates and SCC-specific temporal allocation
196 profiles, respectively. In the spatial allocation process, point sources are allocated directly to the
197 grid cell in which the source's coordinates lie. Non-point emission sources are characterized at
198 the county level. SMOKE allocates these emissions to grid cells based on spatial surrogates. For
199 example, residential emissions are allocated to the overlapping grid cells proportionally to the
200 population in each grid cell. The resulting gridded file can be used within an air quality model
201 such as the Community Multiscale Air Quality (CMAQ) model (Byun and Schere, 2006) to
202 simulate regional air quality for the modeled scenario.

203

204 **2.1 Important considerations**

205

206 Aggregation of SCCs within the crosswalk in Step 3 is an important component of the
207 methodology. Consider the example of a region that transitions from coal to natural gas as its
208 primary fuel in the electric sector. Without SCC aggregation, multiplicative growth factors
209 would result in natural gas emissions being increased only at the locations where gas turbines
210 exist in the base-year inventory. In reality, the new turbines may be placed at other locations,
211 including perhaps the sites of the decommissioned coal plants or at new sites entirely. Similarly,
212 problems arise when a source category appears in a future year but not in the base year. For
213 example, the 2000 emissions from integrated gasification combined cycle (IGCC) coal
214 technologies effectively would be zero. A future-year multiplier, applied to a base-year value of
215 0, would therefore be meaningless. New emission sources in the inventory would need to be
216 sited geographically, introducing additional spatial uncertainty. These issues cannot be
217 addressed comprehensively except with the development of an algorithm for siting future-year
218 emissions. The formulation and parameterization of such an algorithm would undoubtedly
219 introduce uncertainties itself and is beyond the current scope of our work.

220

221 We instead introduce the simplifying approach of smoothing spatial allocation by mapping
222 MARKAL categories to aggregated SCC codes. Point source SCCs are aggregated at the 3-digit
223 level, area source SCCs at the 4-digit level, and mobile sources at the 7-digit level. For point
224 sources, for example, 3-digit aggregation would include natural gas and IGCC emissions with
225 other external combustion sources within the electric sector. Transportation sources use 7-digit
226 aggregation because rail and shipping are not distinguished until the seventh digit.

227

228 Given these various aggregations, the resulting emissions factors must be interpreted
229 carefully. These factors are intended to characterize regional trends for each class of sources, but
230 they do not explicitly represent changes at any particular source. From the perspective of
231 modeling several decades into the future, we believe that aggregation is more appropriate than
232 detailed mappings given the large uncertainties in both long-term projections of emission drivers
233 and the relationships between those drivers and emissions. This approach provides more detailed
234 emission projections than some alternatives, such as modifying NOx emissions from all classes
235 of sources by a single fraction.

236

237 Another consideration is related to industrial emissions. MARKAL calculates industrial
238 emissions for each combination of technology category, fuel and industry. For example,
239 emissions are estimated for coal-fired boilers within the paper industry. In contrast, entries
240 within the NEI, to which emission growth factors are applied, do not uniformly include industrial
241 specificity. Our methodology thus makes the simplifying assumption that boiler emissions will
242 change at the same rate for all industries. This assumption can be revisited if future versions of
243 the NEI include more universal coverage of industrial specificity.

244

245 **3 Application**

246

247 The EPA's 2002 modeling inventory was selected as the base inventory for this application (U.S.
248 EPA, 2010d). The methodology described above was applied to grow the base inventory
249 through 2050 for the two scenarios described below. The scenarios represent only two of a large
250 number of potential futures and are not intended to be interpreted as predictions or to represent

251 most likely outcomes. Instead, the scenarios were selected to demonstrate how technology and
252 policy assumptions may impact emission growth factors and how these factors may differ by
253 sector and region.

254

255 *Scenario 1.* The first scenario was based on the AEO06 “Business as Usual” case, but was
256 extended from 2030 through 2050. To approximate the Clean Air Interstate Rule (CAIR), which
257 restricts power plant emissions east of the Mississippi River, NO_x and SO₂ emissions from
258 electric generating units in MARKAL’s regions 1, 2, 3, 5 and 6 (Figure 1) were constrained to
259 meet projections from the EPA’s regulatory impact assessment of CAIR, which were produced
260 by the Integrated Planning Model (IPM) (U.S. EPA, 2005). Beyond 2020, electric sector NO_x
261 and SO₂ from these regions were capped at their 2020 levels. For all regions, new coal-fired
262 boilers were assumed to use low-NO_x burners, selective catalytic reduction (SCR), and flue gas
263 desulfurization control technologies. Representations of the 2007 Corporate Average Fleet
264 Efficiency (CAFE) standards for light-duty vehicles and the biofuels requirements of the Energy
265 Independence and Security Act of 2007 (EISA) were included (H.R. 6, 2007). Emission factors
266 for light duty vehicles were obtained from GREET. Emissions from hybrids and plug-in hybrids
267 were reduced by the average fraction of the operating cycle that the vehicles are under electric
268 power, as modeled by GREET. Heavy-duty vehicle emission factors were also obtained from
269 GREET and include sulfur limits on diesel and on-road heavy-duty engine NO_x limits (U.S.
270 EPA, 2010b). Electric and hydrogen fuel cell vehicles were assumed to have no tailpipe
271 emissions. Industrial sector emission factors were developed from GREET and incorporate
272 predicted impacts of New Source Performance Standards (U.S. EPA, 2010a).

273

274 *Scenario 2.* In this scenario, a representation of a CO₂ policy was applied to Scenario 1. In
275 addition, optimistic assumptions were made about the availability and growth potential for
276 carbon capture and sequestration (CCS) and renewable energy technologies. The CO₂ policy
277 was modeled as a decreasing trajectory of energy system CO₂ emissions, resulting in 25%
278 reduction in cumulative CO₂ emissions from 2000 through 2050. Annual constraints on CO₂
279 emissions were patterned after the U.S. EPA's analysis of the Lieberman-Warner climate bill
280 (U.S. EPA, 2008). The details of the bill were not modeled, however, so the simulated policy
281 cannot be regarded as adhering to the Lieberman-Warner bill or any particular legislative
282 proposal. Further, while MARKAL was allowed to select technologies to minimize the net
283 present value of the energy system cost, behavioral responses such as conservation and changes
284 in industrial output were not modeled. The system-wide CO₂ emissions for Scenario 1 and the
285 constrained CO₂ trajectory for Scenario 2 are shown in Figure 2.

286

287 **3.1 Scenario results**

288

289 MARKAL optimized technology and fuel selections across all sectors, regions, and time periods
290 for each scenario. Regional outputs are aggregated to the national level to illustrate some of the
291 differences between the two scenarios. For example, Figure 3 shows the electricity produced by
292 various technologies. In Scenario 1, pulverized coal combustion holds the largest market share
293 for most of the modeled time horizon. Emission constraints on NO_x and SO₂ limit the growth of
294 coal, however, and its market share decreases. Output from wind, solar and nuclear technologies
295 grows to meet additional electricity needs.

296

297 In Scenario 2, existing coal plants instead are phased out relatively quickly and replaced
298 by new IGCC plants with CCS and additional wind capacity. The CO₂ constraints introduce
299 price pressures that result in more efficient end-use technologies, reducing growth in electricity
300 demand between 2015 and 2030. The availability of nearly carbon-free electricity supply after
301 2030, however, yields major increases in electricity output as other sectors reduce their carbon
302 footprint by converting some fossil fuel demands to electricity.

303

304 An example of this transition to electricity use can be seen in Figure 4, which shows the
305 market share of light-duty vehicle technologies. Through 2030, the distribution of light-duty
306 vehicle technologies is similar between the two scenarios: conventional technologies surrender
307 market share to moderately-improved and advanced internal combustion engines. The scenarios
308 diverge considerably after 2030 as CO₂ limits, combined with the availability of a supply of low-
309 carbon electricity, yield an abrupt transition to plug-in hybrids, electric, and hydrogen fuel cell
310 vehicles.

311

312 Figure 5 shows trajectories for CO₂, NO_x, and PM₁₀ over the modeling horizon. CO₂
313 emissions in Scenario 1 increase steadily, driven by increases in energy demands. Other
314 pollutant emissions through 2020 follow a decreasing trend, however, driven by air pollution
315 regulations. CO₂ emissions in Scenario 2 decline in response to the CO₂ constraints. Emissions
316 of NO_x and PM₁₀ decline even further in Scenario 2 relative to Scenario 1 because many
317 technologies that are low in CO₂ emissions also are low in other pollutant emissions.

318

319 **3.2 Calculated emission growth factors**

320

321 Regional emission growth factors were developed for Scenarios 1 and 2 using the methodology
322 described in Section 2. Tables 2 and 3 include multiplicative growth factors for major energy
323 system categories in Regions 5 and 9, respectively. These regions correspond to the Southeast
324 and Pacific U.S. Census Divisions, respectively. Some of these factors within these tables are
325 similar to the national trends shown in Figure 2, while others are not, reflecting regional and
326 sectoral differences.

327

328 For Region 5 (Table 2), the Scenario 1 results show large reductions in NO_x and PM_{2.5}
329 emissions from the electric sector and from light- and heavy-duty transportation, signified by
330 growth factors of less than 1.0. These reductions are due to current emissions regulations and to
331 the retirement of a small portion of existing coal-fired power plants, combined with new capacity
332 for nuclear and natural gas technologies. Scenario 2 results in additional reductions for many
333 pollutants and sectors. The largest change is within the electric sector, where CO₂ emissions are
334 reduced by 95% from Scenario 1 to Scenario 2. The model achieves this reduction primarily by
335 replacing existing coal-fired power plants with nuclear power and with new coal gasification and
336 natural gas facilities that both use CCS. Light-duty transportation also exhibits emissions
337 reductions as a result of the CO₂ constraints. These reductions are driven by the market
338 penetration of plugin-hybrid, fuel cell, and electric vehicle technologies.

339

340 While the trend is for Scenario 2 to result in emissions reductions relative to Scenario 1,
341 there are a number of exceptions. For example, PM_{2.5} emissions from the residential sector
342 increase by 12%. This response is the result of a small increase residential wood heating, a major

343 source of residential sector $PM_{2.5}$. Other than light-duty vehicles, the transportation sector does
344 not respond to Scenario 2's CO_2 constraints. The EPA MARKAL database represents relatively
345 limited technology and emission control options within these transportation categories.

346
347 Region 9 (Table 3) exhibits many of the same overall trends as Region 5. The most
348 notable exceptions, however, are within the electric sector. For example, in Scenario 1, the
349 growth factors for NO_x and $PM_{2.5}$ are 1.26 and 0.72, respectively. These are considerably
350 greater than Region 5's corresponding values of 0.23 and 0.54. These differences can be
351 attributed to each region's initial mix of electric sector technologies, as well as to MARKAL's
352 technology selections for meeting future electricity demands. In 2000, Region 9's electricity
353 production was dominated by hydropower and natural gas. The ability to expand hydropower
354 capacity was constrained in MARKAL, however, so the model opted to meet increases in
355 electricity demands with natural gas, nuclear power, and a small amount of coal. The result was a
356 net increase in NO_x emissions even though the magnitude of the increase was small.

357
358 Growth factors for non-energy sources are shown in Table 4. In this initial application,
359 the economic and population surrogates used to develop these factors were assumed to be the
360 same for both scenarios and for all regions.

361

362 **3.3 Spatially allocated emissions**

363

364 In the previous section, we demonstrated that emission growth factors generated from MARKAL
365 results may differ by scenario, source category, and region. Applying these growth factors to an

366 existing inventory using SMOKE also yields grid cell-level differences. For example, reductions
367 in power plant emissions will be modeled as occurring in the grid cells that contain power plants.
368 Similarly, changes in highway emissions will be allocated proportionally to cells containing
369 highway segments.

370
371 To demonstrate grid cell-level changes from one scenario to another, SMOKE was used to apply
372 Scenario 1 and Scenario 2 growth factors for 2050 to the base year inventory. The resulting
373 gridded emissions of NO_x and PM_{2.5} for each scenario were then compared. Figure 5 provides
374 an example of the resulting spatial differences (Scenario 2 minus Scenario 1) for Region 5. The
375 greatest differences in NO_x are associated with additional emission reductions from power plants
376 and from light and heavy duty transportation. Many of the greatest emissions reductions are
377 occurring in the grid cells that include power plants. Vehicle emissions reductions, in contrast,
378 largely are correlated with vehicle miles traveled, and thus are spread more widely. Similarly,
379 PM₁₀ emission differences also principally reflect emission reductions within these categories.
380 The PM₁₀ results also show small increases in emissions in many cells as a result of additional
381 use of wood for residential space heating (Table 2).

382

383 **4 Summary and future directions**

384

385 We describe and demonstrate an approach for generating future emission inventories for nine
386 regions within the United States. The approach focuses on the energy system, allowing
387 alternative future scenarios to be characterized and evaluated. By generating SCC-based
388 emission growth factors, the approach is compatible with existing emission modeling tools, such

389 as SMOKE. Ultimately, tools and methods such as this are expected to improve the ability of
390 decision-makers to anticipate criteria and greenhouse gas emissions trends, understand how these
391 trends are linked to underlying factors, and identify and evaluate alternative adaptation and
392 mitigation policies.

393

394 The scenarios selected for evaluation in this paper do not represent specific projections or
395 policies. Instead, they illustrate the application of the methodology for a case in which
396 traditional pollutant (i.e., NO_x and SO₂) emissions are expected to change in response to a GHG
397 policy. The results demonstrate that traditional air pollutant reductions may accompany a GHG
398 policy, and that there may be sectoral, regional, and grid cell-level differences in these
399 reductions.

400

401 Refinements to the approach and its implementation are ongoing. Many of these
402 refinements involve updates to the EPA MARKAL databases. For example, many technology
403 assumptions are being updated to be consistent with the latest U.S. DOE Annual Energy
404 Outlook. Also, pollutant coverage is being expanded to provide system-wide factors for PM_{2.5},
405 carbon monoxide (CO), methane (CH₄), nitrous oxide (N₂O), VOCs, black carbon, organic
406 carbon, and mercury (Hg). Further, the off-highway transportation technology representation is
407 being enhanced to include additional advanced technology options. Planned longer-term
408 improvements to the MARKAL databases include an update to the industrial sector to include
409 greater technological detail and control information, as well as the development of an improved
410 representation of existing coal-fired electric utilities to differentiate existing facilities by factors
411 such as age and size.

412

413 From the methodological standpoint, we also plan to investigate a number of refinements.
414 For example, we will explore in more detail the implications of SCC aggregation, including
415 comparing the results of different levels of aggregation. We will also examine the advantages
416 and disadvantages of producing industry-specific emission growth rates. For the application
417 presented here, population projections and economic growth rates were not adjusted to reflect
418 impacts that the CO₂ policy might have. In future work, we will develop more widely ranging
419 scenarios that incorporate not only technological and policy assumptions, but also consistent
420 assumptions about population, economy, land use, and other factors. Development of a better
421 capability to generate future land cover scenarios will also improve the spatial distribution and
422 resolution when used in conjunction with the methodology presented here.

423

424 An advantage of using MARKAL is its fast runtime, which is only 20-45 minutes for the
425 nine-region model, allowing the development of many alternative future scenarios. Emission
426 modeling with SMOKE and air quality modeling with CMAQ have much greater computational
427 time requirements, however, limiting the number of emission scenarios that can be used in air
428 quality simulations. Computational requirements also limit the ability to consider feedbacks,
429 such as the impact of GHG mitigation efforts on radiative forcings and the resulting changes in
430 temperatures and energy demands. The U.S. EPA is developing screening tools that incorporate
431 MARKAL to facilitate the evaluation of the air quality impacts of a larger number of future
432 scenarios, as well as examining the implications of those scenarios for mitigating climate change.

433

434 **Acknowledgements**

435 To be added

436

437 **Disclaimer**

438

439 This paper has been subjected to the Agency's peer and administrative review and has been
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555 **Figure Captions**

556

557 Figure 1. The nine regions used within the U.S. EPA MARKAL database.

558

559 Figure 2. National emissions of CO₂ for Scenarios 1 and 2.

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561 Figure 3. Production of electricity by technology for Scenarios 1 and 2. Formatted for color
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564 Figure 4. Market share of light duty vehicle technologies for Scenarios 1 and 2. Formatted for
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567 Figure 5. Changes in national emissions of CO₂, NO_x and PM₁₀, relative to 2000, for Scenarios
568 1 and 2. Formatted for color reproduction only.

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570 Figure 6. Example gridded plots of scenario differences in annual NO_x and PM_{2.5} emissions for
571 the Southeastern United States. Formatted for color reproduction only.

572 Table 1. Crosswalk linking MARKAL emission categories with matching SCC codes.

Sector	MARKAL Category	Matching SCC codes
Electric	Pulverized coal boilers	10100000, 2101000000
	Gasified coal combined cycle turbines	10100000, 20100000
	Biomass combustion	10100000, 20100000, 2101000000
	Diesel turbine, combined-cycle, and Combined Heat and Power	10100000, 20100000, 2101000000
	Natural gas turbine, combined-cycle, and CHP	10100000, 20100000, 2101000000
	Residual fuel oil boilers	10100000, 2101000000
	Landfill gas turbines	10100000, 20100000, 2101000000
	Waste-to-energy	10100000, 10200000, 10300000, 2101000000
	Industrial	All except refineries
Refineries		2306000000
Commercial	All combustion	10300000, 10500000, 2103000000, 2199000000
Residential	All combustion	2104000000
Transportation	Airplanes	2275000000
	Buses and heavy duty trucks	2201070000, 2230070000
	Light duty vehicles	2201001000, 2201020000, 220140000, 2230001000, 2230060000
	Off-highway	2260000000, 2270000000
	Rail	2285000000
	Shipping	2282000000, 2280001000, 2280002000, 2280003000, 2280004000

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575 Table 2. EPA MARKAL Region 5* emissions growth factors, 2000 to 2050, for major energy
 576 system source categories

	Scenario 1			Scenario 2			Difference (percent)		
	CO ₂	NO _x	PM _{2.5}	CO ₂	NO _x	PM _{2.5}	CO ₂	NO _x	PM _{2.5}
Electric sector	0.96	0.23	0.54	0.04	0.23	0.55	-95	0	2
Industrial combustion	1.75	1.68	1.52	1.15	1.07	0.68	-34	-36	-55
Residential combustion	1.11	1.17	0.95	1.01	1.08	1.06	-9	-8	12
Commercial combustion	1.65	1.64	1.52	1.21	1.17	0.90	-27	-29	-41
Light duty transportation	1.54	0.19	2.07	0.76	0.08	1.74	-51	-58	-16
Heavy duty transportation	1.88	0.07	0.12	1.87	0.07	0.12	-1	0	0
Airplanes	1.81	1.81	1.81	1.81	1.81	1.81	0	0	0
Rail	1.90	1.91	1.91	1.90	1.91	1.91	0	0	0
Domestic shipping	1.27	1.27	1.27	1.27	1.27	1.27	0	0	0

577 *Southeast U.S. Census Division; see Figure 2.

578 Table3. EPA MARKAL Region 9* emissions growth factors, 2000 to 2050, for major energy
 579 system source categories

	Scenario 1			Scenario 2			Difference (percent)		
	CO ₂	NO _x	PM _{2.5}	CO ₂	NO _x	PM _{2.5}	CO ₂	NO _x	PM _{2.5}
Electric sector	0.99	1.26	0.72	0.03	0.45	0.56	-97	-64	-22
Industrial combustion	1.72	1.52	1.30	1.31	1.04	0.65	-24	-32	-50
Residential combustion	1.12	1.13	0.89	0.81	0.83	0.96	-28	-27	8
Commercial combustion	1.68	1.72	1.91	1.07	1.05	0.86	-36	-39	-55
Light duty transportation	1.26	0.15	1.70	0.80	0.09	1.52	-37	-40	-11
Heavy duty transportation	1.91	0.07	0.12	1.87	0.07	0.12	-2	0	0
Airplanes	1.81	1.81	1.81	1.81	1.81	1.81	0	0	0
Rail	1.90	1.91	1.91	1.88	1.91	1.91	-1	0	0
Domestic shipping	1.27	1.27	1.27	1.27	1.27	1.27	0	0	0

580 *Pacific U.S. Census Division; see Figure 2.

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Table 4. Non-energy, surrogate-based emission growth factors, 2000 to 2050

Surrogate	Sector Category	Scenarios 1 and 2
Value of shipments	Non-manufacturing industrial sector	1.13
	Food sector	1.52
	Primary metals sector	1.15
	Non-metallic minerals sector	1.23
	Paper sector	1.12
	Transportation equipment sector	1.27
	Chemical sector	0.76
	Other manufacturing demands	4.04
	Other industrial sectors	3.11
Population	Commercial sector	Growth factors vary by county in accordance with the ratio of projected population to 2000 population
	Residential sector	
	Agricultural operations	Fugitive dust source sectors by county vary proportional to projected county population
	Fugitive dust sources	

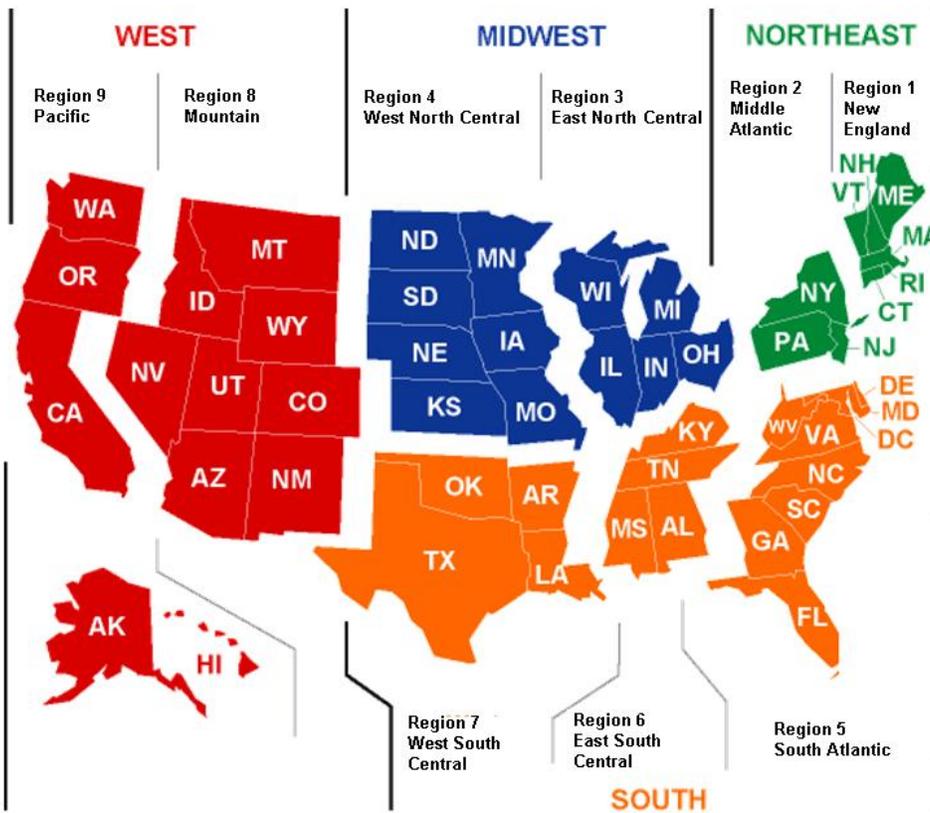
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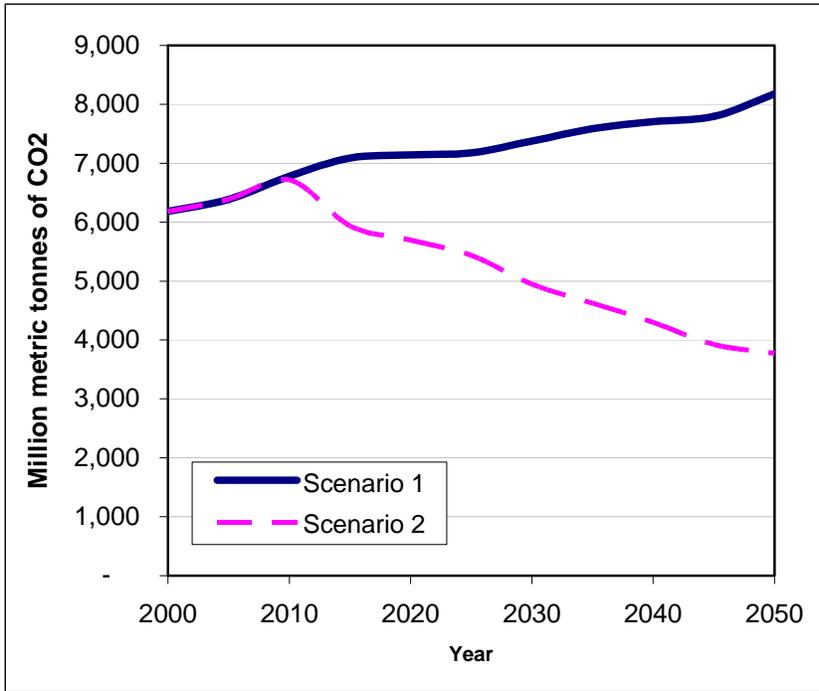
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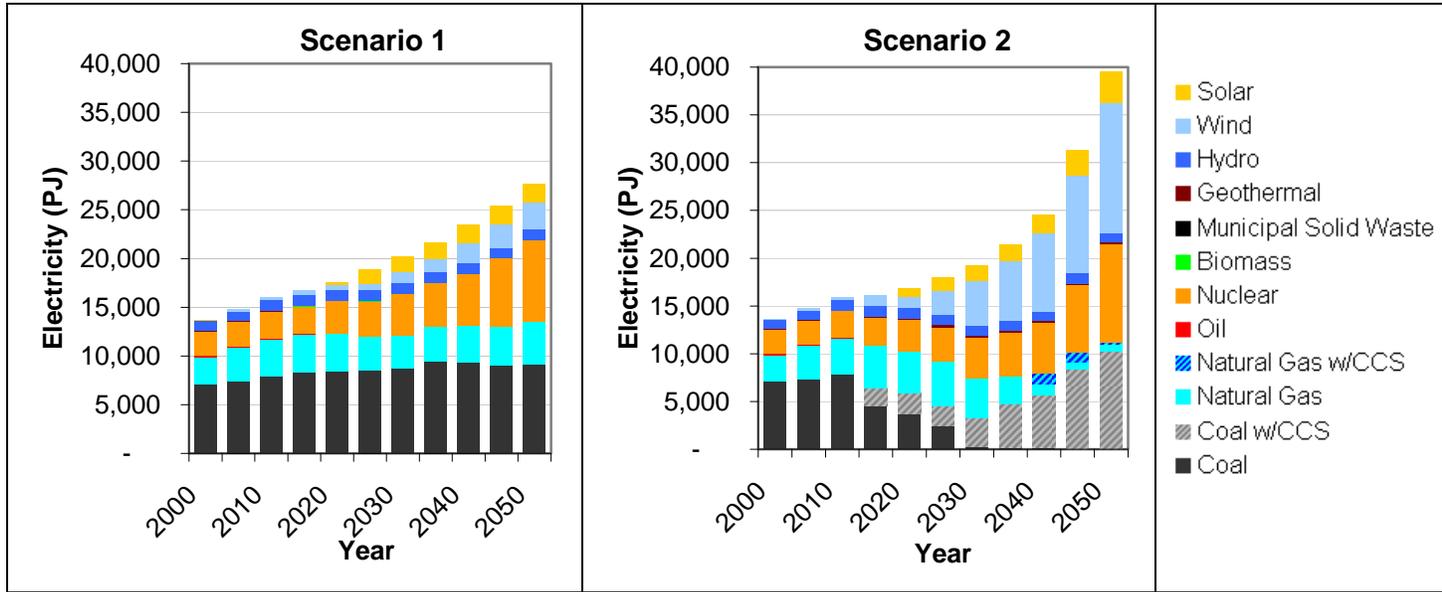
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FIGURE 2

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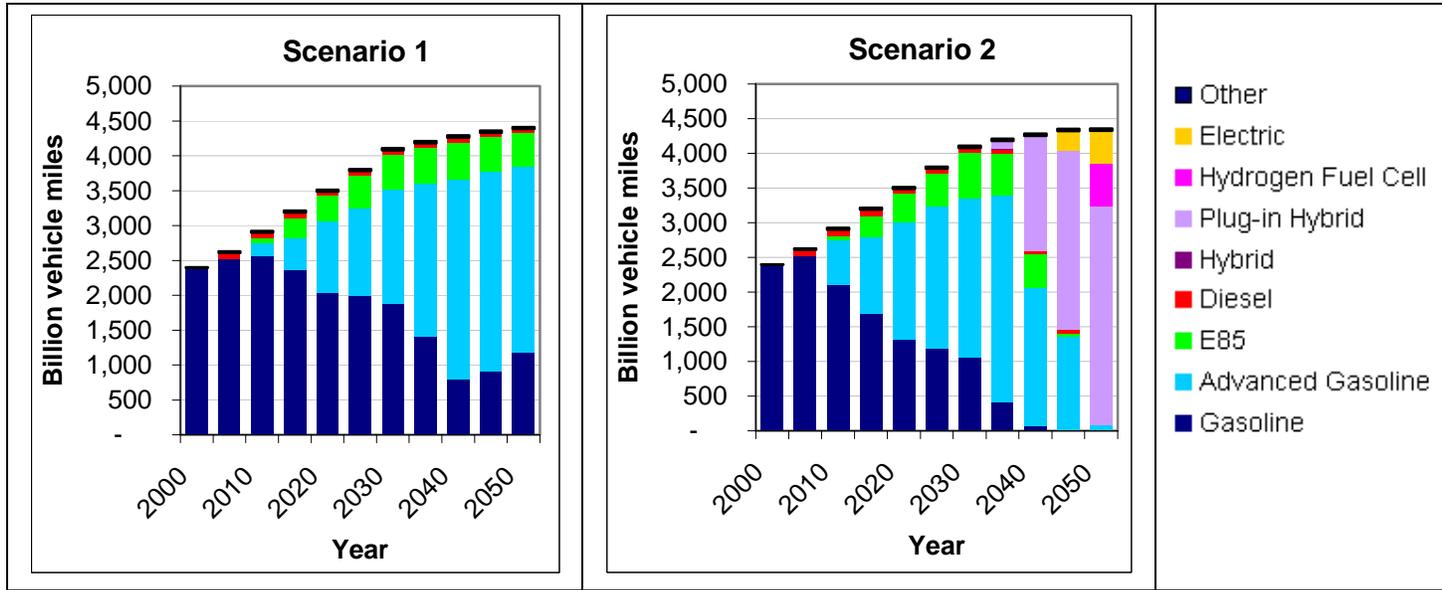
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FIGURE 3

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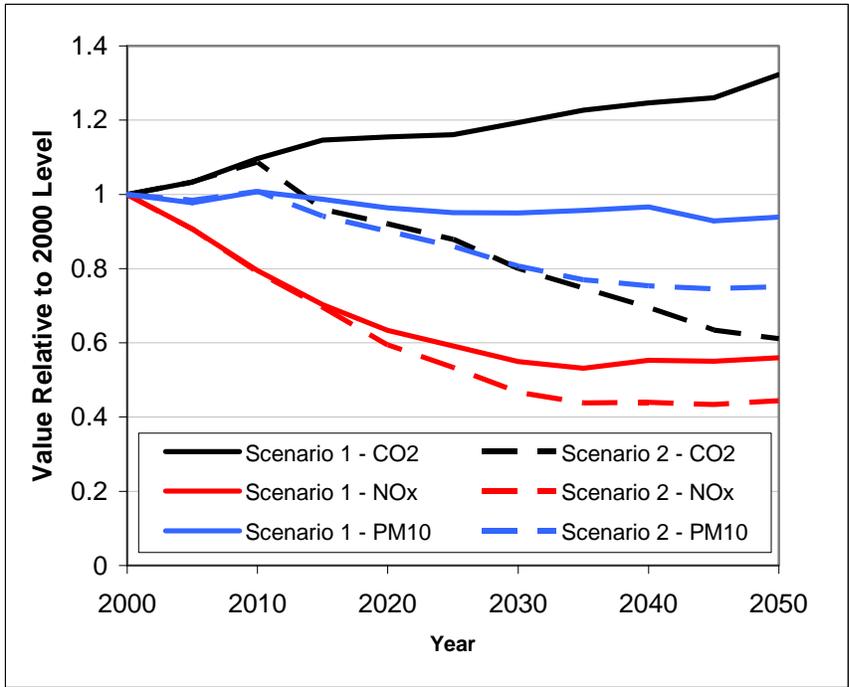
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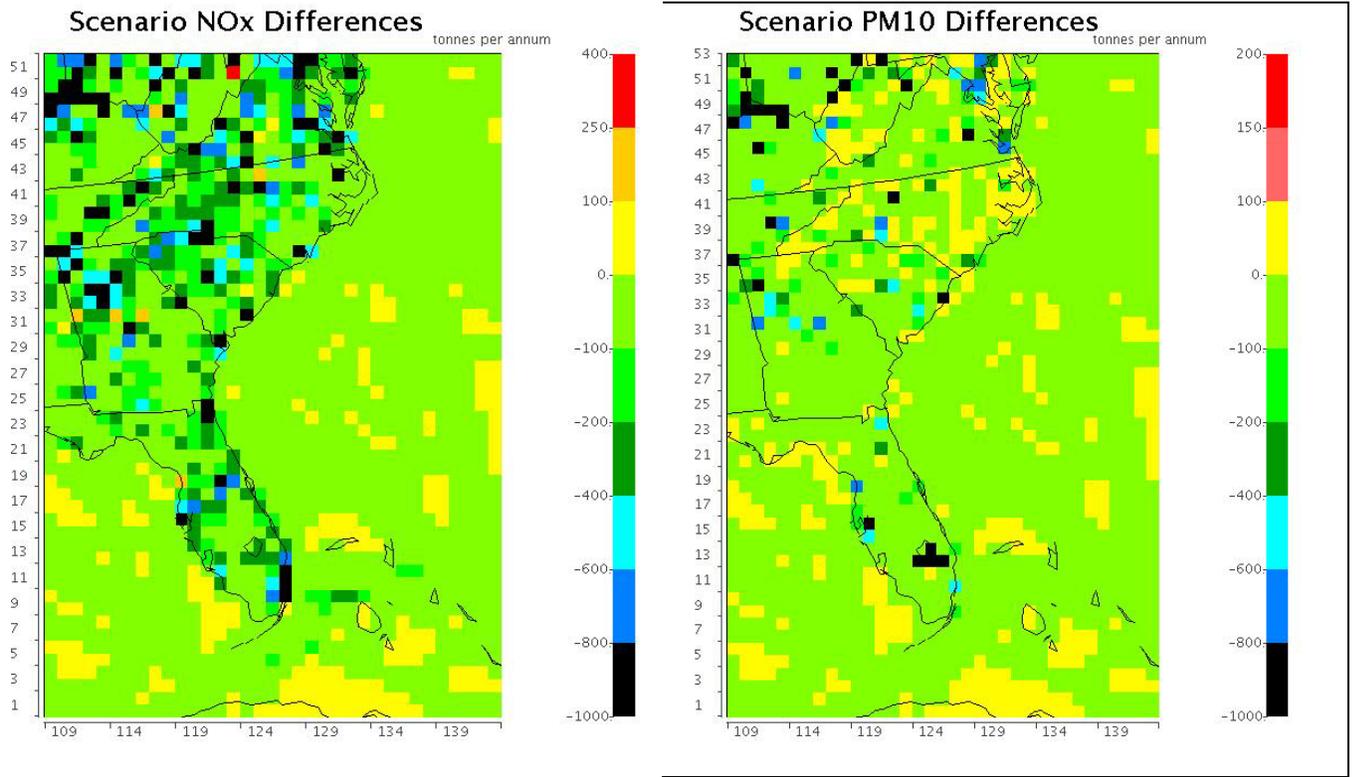
599 FIGURE 4

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 602 FIGURE 5
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